# Public Document Pack southend-on-sea Borough Council

# Licensing Sub-Committee C

Date: Thursday, 5th September, 2019 Time: at the rising of Licensing Committee Place: Committee Room 4 - Civic Suite

**Contact: Tim Row - Principal Committee Officer** 

Email: committeesection@southend.gov.uk

# AGENDA

- 1 Apologies for Absence
- 2 Declarations of Interest
- 3 Minutes of the Meeting held on Wednesday, 26th June 2019
- 4 Taxi Stand at Lucy Road
- 5 Revocation and Installation of Taxi Stand outside Southend Hospital
- 6 Revocation and Installation of Taxi Stands in Tylers Avenue
- 7 Taxi Stand at Warrior Square

TO: The Chair & Members of the Licensing Sub-Committee C: Councillor H McDonald (Chair) Councillors S Habermel (Vice-Chair), M Borton, A Dear, D McGlone, I Shead, A Thompson and N Ward

## SOUTHEND-ON-SEA BOROUGH COUNCIL

# Meeting of Licensing Sub-Committee C

## Date: Wednesday, 26th June, 2019 Place: Darwin Room - Tickfield

Present: Councillor H McDonald (Chair) Councillors S Habermel (Vice-Chair), M Borton, D McGlone, I Shead, A Thompson and N Ward

**In Attendance:** E Anakwue, T Row, E Georgeou, M Newton and A Penn

**Start/End Time:** 12.15 p.m. - 12.45 p.m.

#### 102 Apologies for Absence

Apologies for absence were received from Councillor Dear (no substitute).

#### **103** Declarations of Interest

The following interests were declared at the meeting:

(a) Councillor Borton – Agenda Item No. 4 (Revocation and Installation of Taxi Stand outside Southend Hospital) – Non-pecuniary interest: Regular user of buses; and

(b) Councillor Habermel – Agenda Item No. 4 (Revocation and Installation of Taxi Stand outside Southend Hospital) – Non-pecuniary interest: Friend works at Southend Hospital.

#### 104 Minutes of the Meeting held on Friday, 12th October, 2018

Resolved:-

That the Minutes of the Meeting held on Friday, 12<sup>th</sup> October, 2018 be received, confirmed as a correct record and signed.

#### 105 Revocation and Installation of Taxi Stand outside Southend Hospital

The Sub Committee received a report of the Deputy Chief Executive (Place) that sought approval to undertake the statutory consultation on the revocation of the two taxi stands outside Southend Hospital on Prittlewell Chase and the installation of a single taxi stand on Prittlewell Chase. The new taxi stand would be of equal capacity as the two stands proposed for revocation. The purpose of this proposal would enable the bus stops outside the Hospital to be moved to the most western Hospital entrance on Prittlewell Chase, allowing users of the bus stops at the Hospital to mount and dismount from the buses safely at busy/peak times. Resolved:-

That the statutory consultation process be undertaken on the revocation of the two existing taxi stands on Prittlewell Chase and the installation of one taxi stand on Prittlewell Chase which would extend from the end of the zebra crossing zig zags opposite the propertied numbered 218 – 220 Prittlewell Chase heading eastwards for a distance of 78m.

#### 106 Taxi Stand at Lucy Road

Pursuant to Minute 844 of Cabinet Committee held 9<sup>th</sup> March 2017 on the Sub Committee received a report of the Deputy Chief Executive (Place) that sought approval to undertake the statutory consultation on the introduction of a taxi stand at Lucy Road, the hours of operation being restricted to the time of greatest use between 10pm and 9am daily. The taxi stand shall operate as a shared space with pay and display parking bays between 9am and 6pm.

The Sub Committee noted that the rank was located within the proposed Seaway Car Park development area and may need to moved or revoked in the future. The Sub Committee concluded, however, on the basis that the timetable for the development of this site had not been finalised, the use of this location should be maximised in the interim.

Resolved:-

That the statutory consultation process be authorised for the introduction of a taxi stand on the northern kerbline of Lucy Road, from a point 19 metres east of its junction with Herbert Grove to a point 38 metres west of its junction with Seaway (southern section), the hours of operation of which to be 10.00 p.m. until 9.00 a.m.

Chair:

# Southend-on-Sea Borough Council Report of Deputy Chief Executive for Place To Licensing Committee C On 5 September 2019 Report prepared by: Elizabeth Georgeou Group Manager Regulatory Services Taxi Stand at Lucy Road Chair Licensing Committee C: Councillor Helen McDonald A Part 1 Public Agenda item.

#### 1. Purpose of Report

To confirm the appointment on the introduction of a taxi stand at Lucy Road, the hours of operation being restricted to the time of greatest use between 10pm and 9am daily. The taxi stand shall operate as a dual use with pay and display parking bays between 9am and 6pm.

#### 2. Recommendation

2.1 A taxi stand be appointed in Lucy Road on the northern kerbline from a point 19 metres east of its junction with Herbert Grove to a point 38 metres west of its junction with Seaway (southern section), the hours of operation of which to be 10.00 p.m. until 9.00 a.m, pending the Officer update on conclusion of the statutory consultation.

#### 3. Background

A request was received from the seafront traders to increase parking provision in the seafront area. The area that was considered was Lucy Road.

Cabinet Committee (Minutes 844 of its meeting held on 9<sup>th</sup> March 2017) proposed that the taxi stand in Lucy be amended to be a shared space to enable the introduction of pay and display parking from 9.00am to 6.00pm daily and a hackney carriage stand at all other times. This decision was subject to a statutory consultation.

The taxi stand marked in Lucy Road had been removed in 2006 (Minute 1121 of the meeting of the Licensing Sub-Committee C held on 13 February 2006 refers) but was still being used as a pick up point for taxis, and there are still markings to that effect.

The Traffic and Parking Working Party considered the representations received and the Cabinet Committee, having considered the working parties views made the following decision (Minute 433 of its meeting held on 2<sup>nd</sup> November 2017)

- Expedite the commencement of the statutory consultation process and necessary arrangements for the introduction of a taxi stand in Lucy Road.
- The hours of operation of the taxi stand be between 10.00pm to 9.00am.
- The statutory consultation has been undertaken, the results of which are detailed in the Section 6.6.

The location of the taxi stand is detailed in Appendix 1.

#### 4. Other Options

Not to adopt the taxi stand in Lucy Road.

#### 5. Reasons for Recommendation

To maximise the use of this area through sharing the taxi stand space between 'pay and display' parking bays between 9.00am and 6.00pm and to patrons of the clubs in Lucy Road to be able to disperse safely and in an organised way through the availability of taxis between 10pm and 9am.

#### 6. Corporate Implications

#### 6.1 Contribution to the Southend 2050 Road Map

The adoption of better managed vehicle parking forms part of the Council's Transport Strategy. The Southend Area Action Plan's objectives includes improving the provision for taxis to support that access, especially at night.

The installation of a taxi stand in an area where there is a thriving night time economy supports the connected and smart outcome of making it easier for people to get around the Borough.

Safe transport from night time activities may contribute to the feeling of safety for individuals in the town.

#### 6.2 **Financial Implications**

The installation of the taxi stand at Lucy Road will be met by revenue account.

#### 6.3 Legal Implications

Cabinet Committee (Minute 844 of its meeting held on 9 March 2017) resolved that subject to approval by the Council's Licensing Committee that the shared space be adopted for 'pay and display' and a taxi stand.

Cabinet Committee (Minute 433 of its meeting held on 2<sup>nd</sup> November 2017) resolved that, in consultation with the Chairman of the Licensing Committee, the statutory consultation process commence for the introduction of a taxi stand in Lucy Road, the hours of operation of which to be 10.00pm and 9.00am.

Local Government (Miscellaneous Provisions) Act 1976 Section 63 allows the authority to appoint a stand for hackney carriages. The statutory consultation on the appointment of a rank at Lucy Road has been completed.

Report No

## 6.4 **People Implications**

None

# 6.5 **Property Implications**

None

## 6.6 **Consultation**

The statutory consultation will be completed on 30 August 2019. As of 27 August 2019 no representations have been received. An update to the consultation will be reported by Officer at Committee.

# 6.7 Equalities and Diversity Implications

As at 27 August there were no representations received that raised an equalities issues, the equalities assessment will be updated after the end of the consultation.

## 6.8 **Risk Assessment**

The implementation of this taxi stand is a small part of the transportation strategy and objectives and poses a low risk to the achievement of the smart and connected agenda. However, the provision of additional areas where patrons can obtain taxis at night may increase their feeling of safety.

## 6.9 Value for Money

The use of the taxi stand as shared space maximises the revenue from 'pay and display' during the day time operation of the parking bays.

## 6.10 Community Safety Implications

The provision of taxis in this area during the night supports the safe egress for patrons of the clubs in this area.

## 6.11 Environmental Impact

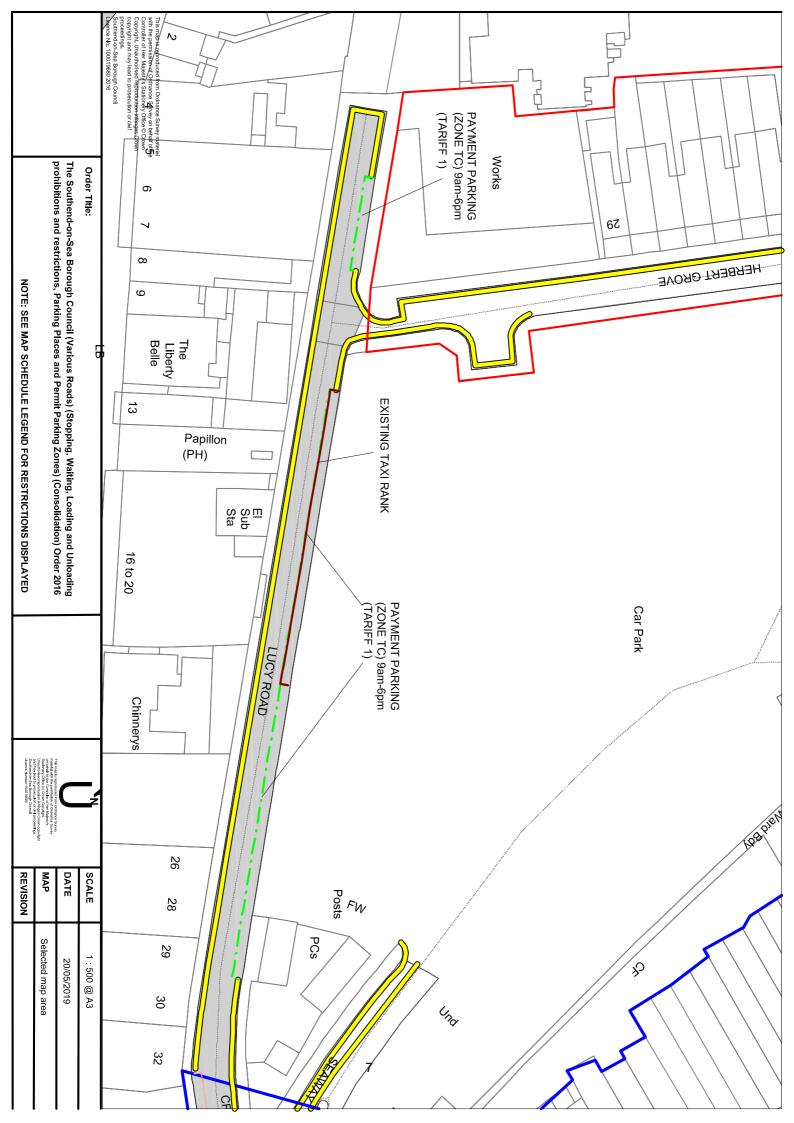
None

# 7. Background Papers

- 1. Traffic and Parking Working Party and Cabinet Committee 9 March 2017
- 2. Minute 844 of 2<sup>nd</sup> November 2017
- 3. Minutes 1121 of the Licensing Sub-Committee C 13th February 2006
- 4. Southend-on-Sea Borough Council (Various Roads)(Stopping, Waiting, Loading and Unloading Prohibitions and Restrictions, Parking Places and Permit Parking Zones) (Consolidation) Order 2016 (Amendment No. 18) Order 2017
- 5. Minute 106 Licensing Committee C 26<sup>th</sup> June 2019.

# 8. Appendices

Appendix 1: Proposed location of taxi stand in Lucy Road



#### Southend-on-Sea Borough Council

Agenda Item No.

# Report of Deputy Chief Executive (Place)

То

# Licensing Committee C

On

5 September 2019

Report prepared by: Elizabeth Georgeou Group Manager Regulatory Services

# Revocation and Installation of Taxi Stand outside Southend Hospital Chair Licensing Committee C: Councillor Helen McDonald "A Part 1 Public Agenda item."

#### 1. Purpose of Report

To revoke the two taxi stands outside Southend Hospital on Prittlewell Chase and install a single taxi stand on Prittlewell Chase. The purpose of the revocation and re-installation of a new rank is to enable the bus stops outside the Hospital to be moved to the most western Hospital entrance on Prittlewell Chase, allowing users of the Hospital to mount and dismount from the buses safely at busy times.

#### 2. Recommendation

2.1 That the Licensing Committee revokes the two existing taxi stands on Prittlewell Chase and the installs one taxi stand on Prittlewell Chase which extends from the end of the zebra crossing zig zags opposite numbers 218 – 220 Prittlewell Chase heading eastwards for a distance of 78m, pending the Officer update on conclusion of the statutory consultation.

#### 3. Background

Due to current building work a total of 60 public spaces in the Hospital car park have been occupied by work compounds. All spaces will gradually be returned to the public by first October 2019.

The hospital are currently developing a business case for capital funding to complete a ring road within hospital grounds, reducing the volume of traffic queuing for a space on the highway. If successful, it is anticipated that this will be completed early in 2020.

There two busiest times for car park queuing are on Monday to Fridays from around 08.30 - 11.00 and from 13.00 - 15.00. The queues are from cars trying to enter entrance 4 (eastern entrance).

There are currently three separate bus stops outside Southend Hospital which are based on direction of travel and frequency of use. During the busy times the buses are unable to stop at the designated stops and passengers have to mount and dismount the buses in the outside lane into the traffic because of cars queuing on the bus stops when waiting to enter the hospital grounds.

In between the bus stops there is one taxi stand on Prittlewell Chase this rank is both a feeder rank to the private taxi stand, which is situated inside the Southend Hospital grounds, and a public stand.

To alleviate the congestion, and to reduce the risk to passengers, it is proposed to relocate the bus stops further west on Prittlewell Chase. It is also proposed that the two existing taxi stands are revoked and that they be replaced by one taxi rank, of equal length to the current provision, and moved closer to the hospital entrance.

This arrangement will be implemented through a temporary traffic order which will be in place for a period of 18 months. The temporary traffic order will be reviewed and either revert back to the original layout or become a permanent arrangement.

Appendix 1 shows the current location of the bus stops and the taxi stands on Prittlewell Chase.

Appendix 2 shows the proposed location of the bus stops and the taxi stand on Prittlewell Chase.

The statutory consultation for the revocation and adoption of the arrangements proposed in Appendix 2 has been completed and are detailed in 6.6.

#### 4. Other Options

Do nothing.

Other options reviewed included the installation of a bus lane along Prittlewell Chase, cutting into the grass verge, creating new bus stops and signalised traffic management.

#### 5. Reasons for Recommendation

To improve the safety of passengers using buses to access the services at the hospital and to reduce the risk to public safety.

## 6. Corporate Implications

## 6.1 Contribution to the Southend 2050 Road Map

The Council's outcome delivery plan is to be connected and smart and intends to establish joined up transport across the town. Consultation following requests made by the bus companies has identified the new location for the bus stops.

The re-siting of the taxi stand will enable all drivers to sit on one stand, so that those that are permitted, to can filter vehicles onto the private stand within the hospital grounds. The accessibility of taxis forms part of the strategy for supporting access for residents to hospital services.

# 6.2 **Financial Implications**

The cost of the installation of the taxi stand at the Hospital will be met by revenue accounts.

## 6.3 Legal Implications

The provisions for revoking and installing taxi stands for hackney carriage vehicles are contained in the Local Government (Miscellaneous Provisions) Act 1976 Section 63. The statutory consultation required by the Act has been completed.

## 6.4 **People Implications**

None

## 6.5 **Property Implications**

None

## 6.6 **Consultation**

The statutory consultation will be completed on 30 August 2019. As of 27 August 2019 no representations were received. An update to the consultation will be reported by Officer at Committee.

## 6.7 Equalities and Diversity Implications

As at 27 August there were no representations received that raised an equalities issues, the equalities assessment will be updated at the end of the consulation period.

## 6.8 Risk Assessment

Failure to implement the changes to the location of the bus stops and taxi stands will result in continued difficulties with congestion from buses unloading in the outside lane at this site. It may also increase the likelihood of a passenger accident when boarding or dismounting the buses inside the current traffic queues.

## 6.9 Value for Money

The option selected was a solution which could be undertaken relatively quickly with low impact to pedestrians and motorists. All other options considered would cost a significant amount of money with little or no budget to cover it.

## 6.10 Community Safety Implications

The proposed arrangement reduces the risk to public safety.

## 6.11 Environmental Impact

None

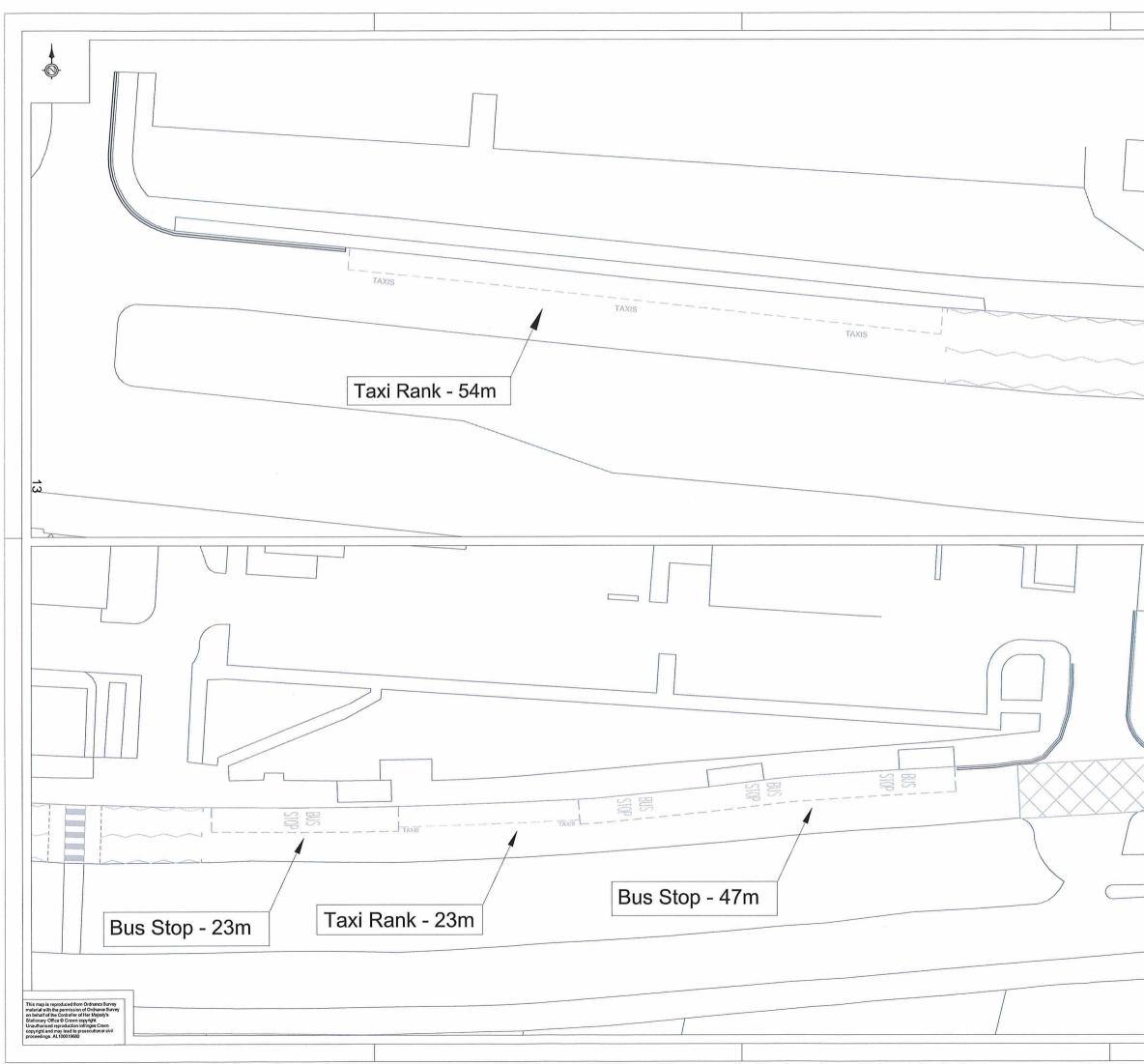
# 6. Background Papers

Minutes 105 Revocation and Installation of Taxi Stand outside Southend Hospital Licencing Sub-Committee C 26<sup>th</sup> June 2019.

# 8. Appendices

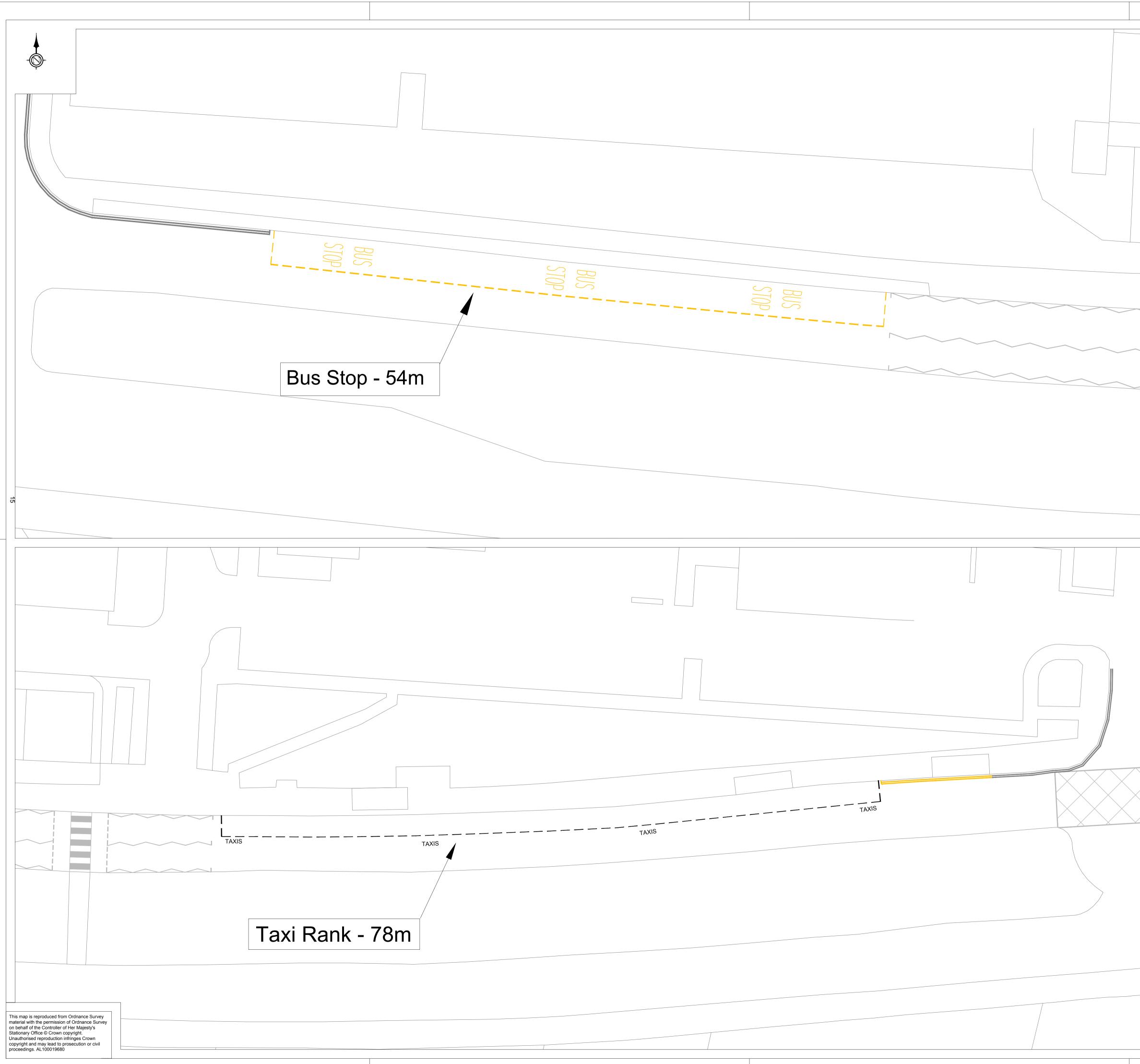
Appendix 1: Existing bus stop and taxi stand locationsAppendix 2: Proposed bus stop and taxi stand locations.

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#### Southend-on-Sea Borough Council

Agenda Item No.

#### Report of Deputy Chief Executive (Place)

То

## Licensing Committee C

On

5 September 2019

Report prepared by: Elizabeth Georgeou Group Manager Regulatory Services

# Revocation and Installation of Taxi Stands in Tylers Avenue Chair Licensing Committee C: Councillor Helen McDonald "A Part 1 Public Agenda item."

#### 1. Purpose of Report

To initiate the statutory consultation on the revocation of the taxi stand on Tylers Avenue located on the westbound carriageway on Tylers Avenue 15.7m west of the junction with Chichester Road for a distance of 29.6m in a westerly direction.

To initiate the statutory consultation on the adoption of two taxi stands at Tylers Avenue. It is proposed that one stand operates as a dual purpose space, operating as a loading bay, subject to Traffic Regulation Working Party approval, during the following :

Monday to Friday7am to 7pmSaturday8am to 1pm

To operate as a taxi stand at all other times.

It is proposed that the second taxi stand on Tylers Avenue to operate exclusively as a taxi stand with no time restrictions.

#### 2. Recommendation

- 2.1 That the Licensing Committee enables the statutory consultation process to commence on the revocation of the existing taxi stand on Tylers Avenue located on the westbound carriageway 15.7m west of the junction with Chichester Road for a distance of 29.6m in a westerly direction.
- 2.2 That the Licensing Committee enables the statutory consultation process to commence on the adoption of a taxi stand to be in operation between the hours of 7pm and 7am Monday to Friday, 1pm to 8am on Saturday and all day Sunday and Bank Holidays. The taxi stand to be located on the westbound carriageway on Tylers Avenue 11.3m west of the junction with Chichester Road for a distance of 19.8m in a westerly direction. (Appendix 1)
- 2.3 That the Licensing Committee enables the statutory consultation process to commence on the adoption of a taxi stand located on the westbound carriageway

of Tylers Avenue 31.1m west of the junction with Chichester Road for a distance of 19.8m in a westerly direction. (Appendix 2)

## 3. Background

The National Productivity Investment Fund (NPIF) is investment for Local Authorities to boost productivity, transport, digital communications, research and development and housing.

Part of this scheme includes the TRIP (Town-centre Redevelopment Improvement Project)which the Council is implementing to improve the accessibility onto the High Street from the Bus Station, Train Station and the surrounding carparks via the side roads, increasing the footfall into the town. The installation of taxi stands in the side roads supports sustainable transport options connecting the journey to and from the stations as well as providing alternative solutions to access the High Street.

The location of the taxi stands are detailed in Appendix 1 and 2.

## 4. Other Options

Do nothing, leaving the taxi stands in their current location in Tylers Avenue

#### 5. Reasons for Recommendation

To maximise the use of this area through alternating the taxi stand space between a loading bay, facilitating deliveries to the High Street and facilitating sustainable transport from the stations to the High Street.

## 6. Corporate Implications

## 6.1 **Contribution to the Southend 2050 Road Map**

The adoption of better managed vehicle parking forms part of the Council's Transport Strategy. The scheme supports sustainable transport connecting the stations to the High Street.

The installation of a taxi stand in this area supports the commercial operation of the High Street and a thriving night time economy. The schemes support the connected and smart 2050 outcome of making it easier for people to get around the Borough using sustainable transport.

Safer transport from night time activities may contribute to the feeling of safety for individuals in the town, and underpins the Safe and Well 2050 objective.

## 6.2 **Financial Implications**

The revocation and installation of the taxi stands in Tylers Avenue will be met by NPIF funding.

#### 6.3 Legal Implications

The provisions for revoking and installing taxi stands for hackney carriage vehicles are contained in the Local Government (Miscellaneous Provisions) Act 1976 Section 63. There is a requirement for a statutory consultation to be undertaken.

#### 6.4 **People Implications**

None

#### 6.5 **Property Implications**

None

#### 6.6 **Consultation**

There is a statutory consultation process required by the Local Government (Miscellaneous Provisions) Act 1976.

#### 6.7 Equalities and Diversity Implications

The scheme may improve accessibility to the High Street for older people, those with health problems or disability. A further assessment will be undertaken at the conclusion of the statutory consultation.

#### 6.8 **Risk Assessment**

The installation of this taxi stand is a small part of the transportation strategy and objectives. It specifically supports the connected and smart objective by connecting the stations to the High Street with sustainable transport.

#### 6.9 Value for Money

The use of the taxi stand as shared space maximises the use of this area, supporting deliveries to the High Street and connecting people from the stations to the High Street to increase footfall into the town centre.

#### 6.10 Community Safety Implications

The proposed arrangement may reduce the risk to public safety through safer access and egress and more effective dispersal of people from the High Street.

#### 6.11 Environmental Impact

None

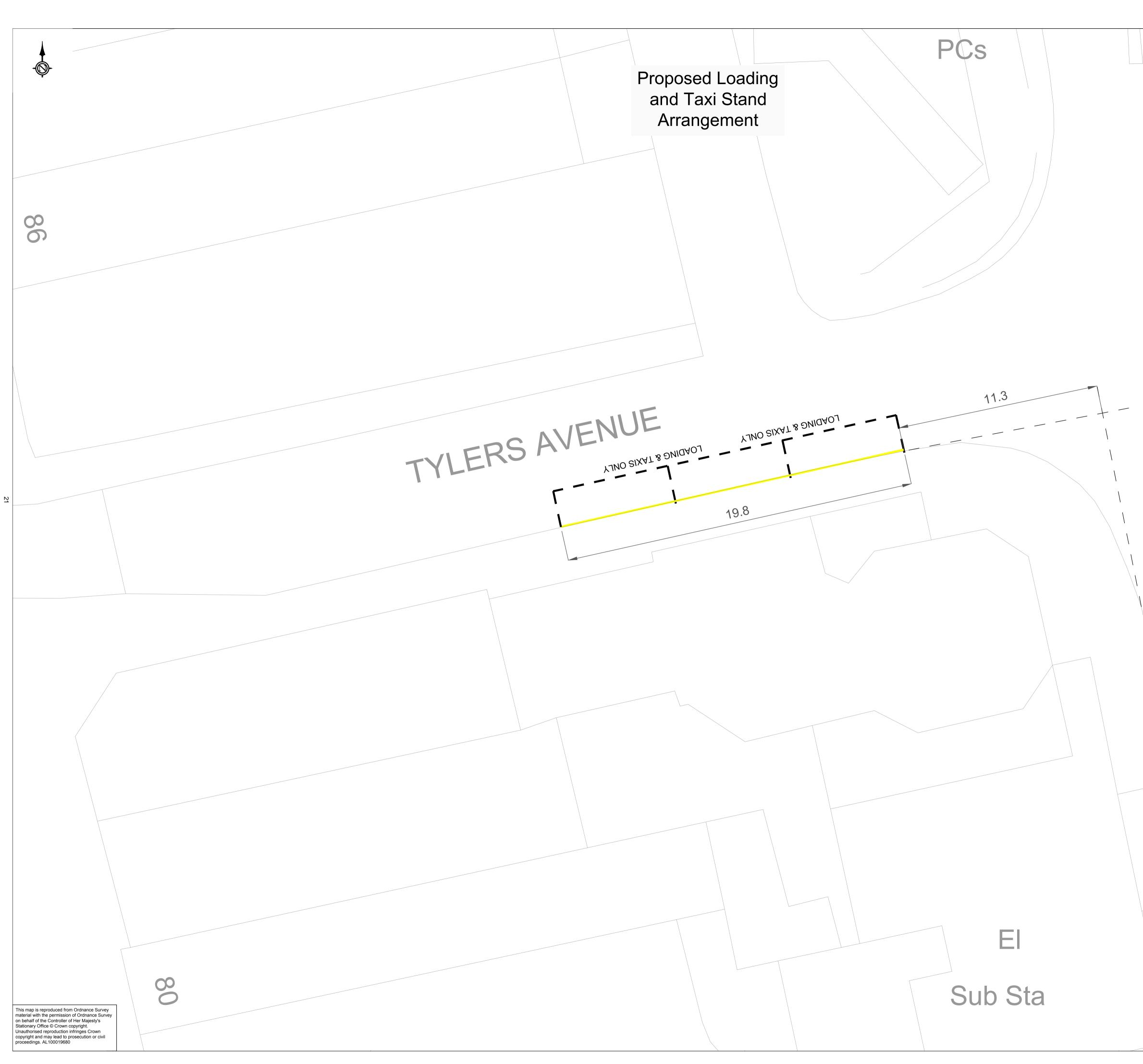
#### 6. Background Papers

None

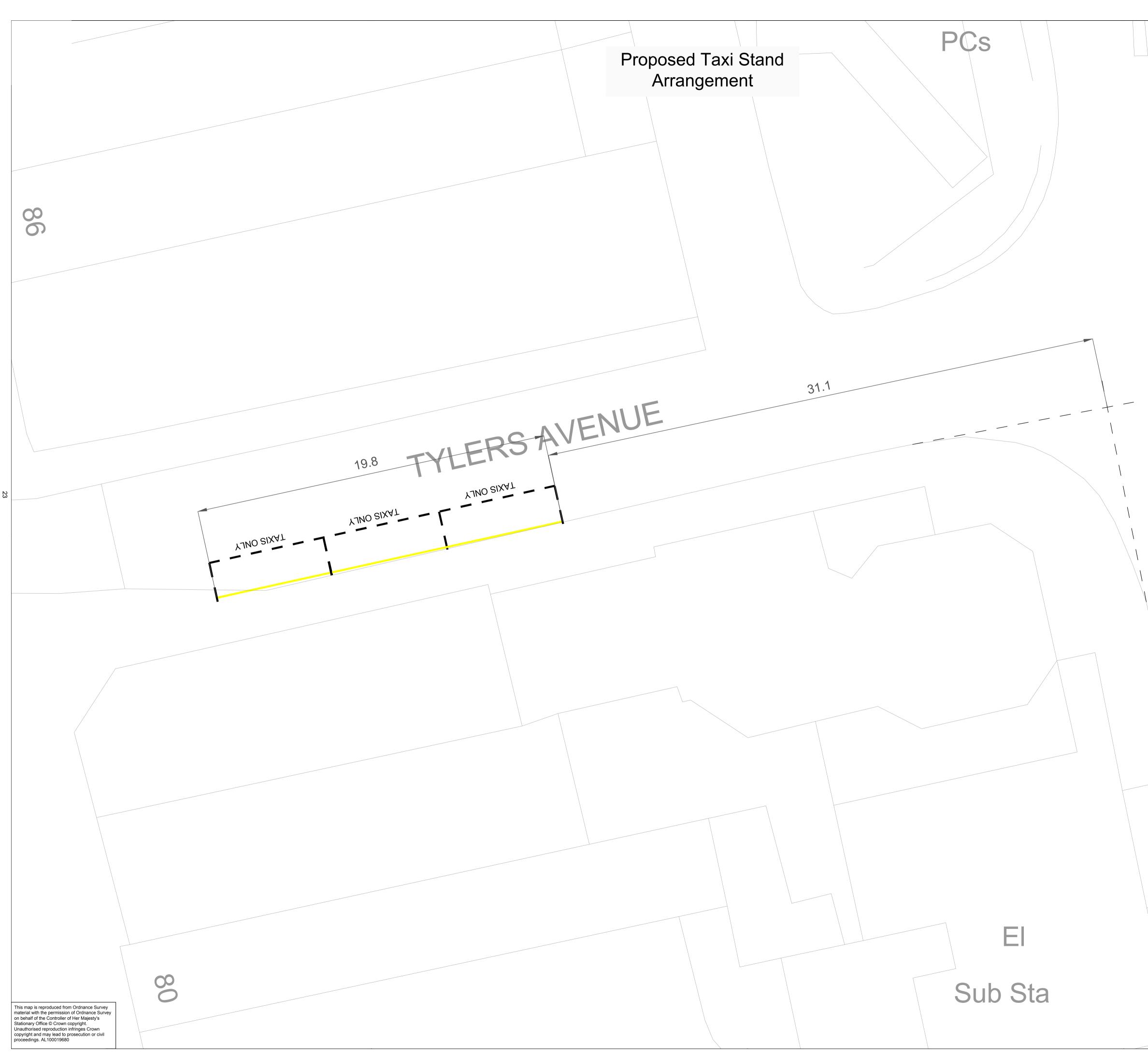
# 8. Appendices

Appendix 1: Dual Use Taxi Stand detailed in 2.2 Appendix 2: Taxi Stand detailed in 2.3

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## Southend-on-Sea Borough Council

# Report of Deputy Chief Executive for Place

То

#### Licensing Committee C

On

5 September 2019

#### Report prepared by: Elizabeth Georgeou Group Manager Regulatory Services

# Taxi Stand at Warrior Square Chair Licensing Committee C: Councillor Helen McDonald A Part 1 Public Agenda item.

#### 1. Purpose of Report

To initiate the statutory consultation on the adoption of a taxi stand at Warrior Square. It is proposed that the taxi stand operates as a dual purpose space as a loading bay, subject to Traffic Regulation Working Party approval, during the following :

Monday to Friday 7am to 7pm Saturday 8am to 1pm

To operate as a taxi stand at all other times.

#### 2. Recommendation

2.1 That the Licensing Committee enables the statutory consultation process to commence on the installation of a taxi stand to be in operation between the hours of 7pm and 7am Monday to Friday, 1pm to 8am on Saturday and all day Sunday and Bank Holidays. The taxi stand to be located on the eastbound carriageway on Warrior Square 7.7m west of the junction with Chichester Road for a distance of 19.8m in a westerly direction.

#### 3. Background

The National Productivity Investment Fund (NPIF) is investment for Local Authorities to boost productivity, transport, digital communications, research and development and housing.

Part of this scheme includes the TRIP (Town-centre Redevelopment Improvement Project which the Council is implementing to improve the accessibility onto the High Street from the Bus Station, Train Station and the surrounding carparks via the side roads, increasing the footfall into the town. The installation of taxi stands in the side roads supports sustainable transport options connecting the journey to and from the stations as well as a providing alternative solutions to access the High Street.



The location of the proposed taxi stand is detailed in Appendix 1.

# 4. Other Options

To install loading bays only at this location

To not adopt a taxi stand at this location.

# 5. Reasons for Recommendation

To maximise the use of this area through alternating the taxi stand space between a loading bay, facilitating deliveries to the High Street and facilitating sustainable transport from the stations to the High Street in the evenings.

# 6. Corporate Implications

# 6.1 **Contribution to the Southend 2050 Road Map**

The adoption of better managed vehicle parking forms part of the Council's Transport Strategy. The scheme supports sustainable transport connecting the stations to the High Street.

The installation of a taxi stand in this area supports a thriving night time economy supports the connected and smart outcome of making it easier for people to get around the Borough.

Safer transport from night time activities may contribute to the feeling of safety for individuals in the town, and underpins the Safe and Well 2050 objective.

## 6.2 Financial Implications

The installation of the taxi stand at Warrior Square will be met by NPIF funding.

## 6.3 Legal Implications

Local Government (Miscellaneous Provisions) Act 1976 Section 63 allows the authority to appoint a stand for hackney carriages. There is a requirement for a statutory consultation to be undertaken.

## 6.4 **People Implications**

None

# 6.5 **Property Implications**

None

## 6.6 **Consultation**

There is a statutory consultation process required by the Local Government (Miscellaneous Provisions) Act 1976. This process will be followed.

# 6.7 Equalities and Diversity Implications

The scheme may improve accessibility to the High Street for older people, those with health problems or disability. A further assessment will be undertaken at the conclusion of the statutory consultation.

#### 6.8 Risk Assessment

The implementation of this taxi stand is a small part of the transportation strategy and objectives. It specifically supports the connected and smart objective by connecting the stations with the High Street with sustainable transport. In addition, the provision of additional areas where patrons can obtain taxis at night may increase the feeling of safety for residents and visitors to the town.

#### 6.9 Value for Money

The use of the taxi stand as shared space maximises the use of this area, supporting deliveries to the High Street and connecting people from the stations to the High Street to increase footfall in the town centre.

#### 6.10 Community Safety Implications

The provision of taxis in this area during the night supports safer access and egress for people using the cinema and eating establishments in the High Street. It also assists in dispersing groups from the area during the night time activity and may reduce anti-social behaviour.

## 6.11 Environmental Impact

None

## 7. Background Papers

1. None

## 8. Appendices

Appendix 1: Proposed location of Warrior Square taxi stand



					CHICHESTER ROAD		
Drawing Number	Drawing Title       Warrior Square         Proposed Loading &       Taxi Bay         Taxi Bay       Arrangements         Drawn       Date       Scales @ A1         Checked       Date       1:100         Review       Date       1:100         Approved       Date       Revision         Drawing Status       Drawing Status	Project Title TRIP	Department for Place PO Box 5560, Civic Centre Victoria Avenue, Southend on Sea, SS2 6ZQ	Southend-on-Sea Borough Council		Rev Details Auth Date	Revisions